



Dave Yost • Auditor of State



**VILLAGE OF MIDDLEFIELD  
GEAUGA COUNTY**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
<b>For the Year Ended December 31, 2012:</b>	
Management's Discussion and Analysis.....	5
Statement of Net Position – Modified Cash Basis .....	11
Statement of Activities – Modified Cash Basis.....	12
Statement of Modified Cash Basis Assets and Fund Balances – Governmental Funds .....	13
Statement of Receipts, Disbursements, and Changes in Modified Cash Basis Fund Balances – Governmental Funds .....	14
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis – General Fund .....	15
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis – Sperry Lane Reconstruction Fund .....	16
Statement of Fund Net Position – Modified Cash Basis – Proprietary Funds .....	17
Statement of Cash Receipts, Disbursements and Changes in Net Position – Modified Cash Basis – Proprietary Funds .....	18
Statement of Fiduciary Net Position – Modified Cash Basis – Fiduciary Fund.....	19
Notes to the Financial Statements .....	21
<b>For the Year Ended December 31, 2011:</b>	
Management's Discussion and Analysis.....	37
Statement of Net Assets – Modified Cash Basis .....	43
Statement of Activities – Modified Cash Basis.....	44
Statement of Modified Cash Basis Assets and Fund Balances – Governmental Funds .....	45
Statement of Receipts, Disbursements, and Changes in Modified Cash Basis Fund Balances – Governmental Funds .....	46
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis – General Fund .....	47
Statement of Fund Net Assets – Modified Cash Basis – Proprietary Funds .....	48
Statement of Cash Receipts, Disbursements and Changes in Net Assets – Modified Cash Basis – Proprietary Funds .....	49

VILLAGE OF MIDDLEFIELD  
GEAUGA COUNTY

TABLE OF CONTENTS  
(Continued)

<b>TITLE</b>	<b>PAGE</b>
Statement of Fiduciary Net Assets – Modified Cash Basis – Fiduciary Fund.....	50
Notes to the Financial Statements .....	51
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	67
Schedule of Findings.....	69
Schedule of Prior Audit Findings.....	70



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Village of Middlefield  
Geauga County  
14860 North State Avenue  
P.O. Box 1019  
Middlefield, Ohio 44062

To the Members of Council:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Middlefield, Geauga County, Ohio (the Village), as of and for the years ended December 31, 2012 and 2011 and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the modified cash accounting basis Note 2 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Middlefield, Geauga County, Ohio, as of December 31, 2012 and 2011, and the respective changes in modified cash financial position and the respective budgetary comparisons for the General and Sperry Lane Reconstruction funds as of December 31, 2012, and the General fund as of December 31, 2011, thereof for the years then ended in accordance with the accounting basis described in Note 2.

**Accounting Basis**

We draw attention to Note 2 of the financial statements for the years ended December 31, 2012 and 2011, which describes the accounting basis, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

**Emphasis of Matter**

As discussed in Note 15 to the financial statements for the year ended December 31, 2011, during 2011, the Village adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. We did not modify our opinion regarding this matter.

**Other Matters**

*Supplemental and Other Information*

We audited to opine on the Village's financial statements that collectively comprise its basic financial statements.

*Management's Discussion & Analysis* includes tables of net position, changes in net position, and governmental activities. This information provides additional analysis and is not a required part of the basic financial statements.

These tables are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these tables to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling these tables directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 24, 2013 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

December 24, 2013

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**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

The discussion and analysis of the Village of Middlefield's (the Village) financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2012, within the limitations of the Village's modified cash basis of accounting. The intent of this discussion and analysis is to look at the Village's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Village's financial performance.

### **Financial Highlights**

Key financial highlights for 2012 are as follows:

- This annual report is presented on a modified cash basis of accounting.
- For governmental activities, 2012 net position was \$3,006,072. For business-type activities, 2012 net position was \$1,721,560.
- In 2012, general receipts accounted for \$2,783,273 (excluding transfers) in receipt or 85 percent of all governmental activities receipts. Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$484,397 or 15 percent of total governmental activities receipts of \$3,267,670.
- In 2012, the Village had \$3,420,948 in expenses related to governmental activities; only \$484,397 of these expenses was offset by program specific charges for services, grants or contributions. General receipts (primarily municipal taxes) of \$2,783,273 were not adequate to provide for these programs.
- In 2012, among major funds, the general fund had \$2,799,144 in receipts and \$2,957,718 in disbursements. The general fund's fund balance decreased by \$649,769 to \$925,145.
- In 2012, for business-type activities, program receipts were \$1,295,832. These offset expenses of \$928,222.

### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Village's modified cash basis of accounting. The statement of net position and the statement of activities provide information about the cash activities of the Village as a whole

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Village as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provides information about the activities of the whole Village, presenting an aggregate view of the Village finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed. The fund financial statements also look at the Village's most significant funds with all other nonmajor funds presented in total in one column.

**Village of Middlefield  
Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

***Basis of Accounting***

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Village has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Village's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

**Reporting the Village as a Whole**

*Statement of Net Position and the Statement of Activities*

The statement of net position and the statement of activities reflect how the Village did financially during 2012, within the limitations of modified cash basis accounting. The statement of net position presents the cash balances and investments of the governmental and business-type activities of the Village at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activities. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Village's general receipts.

These two statements report the Village's *net position* and changes in cash position. This change in net position is important because it tells the reader that, for the Village as a whole, the *financial position* of the Village has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Village's property tax base, current property tax laws in Ohio restricting receipt growth, condition of the Village's roads and facilities, and other factors.

In the Statement of Net Position and the Statement of Activities, the Village has two kinds of activities:

- Governmental Activities - Most of the Village's programs and services are reported here including, general government, security of persons and property, public health services, leisure time activities, community environment, basic utility services, and transportation.
- Business-type activities – The Village has a number of business-type activities which are financed by fees charged to the customers receiving the services.

**Reporting the District's Most Significant Funds**

*Fund Financial Statements*

The analyses of the Village's major funds are on page 10. Fund financial reports provide detailed information about the Village's major funds. The Village uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the Village's most significant funds. The Village's major governmental funds are the general fund, Sperry Lane reconstruction fund and recreation center construction fund. The Village's major proprietary funds are the water fund, sewer fund, sewer capital improvement and new well capital improvement fund (2012).

**Village of Middlefield  
Geauga County**

Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

**Governmental Funds** Most of the Village's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using the modified cash basis of accounting. The governmental fund statements provide a detailed view of the Village's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is essentially the same on a modified cash basis.

**Proprietary Funds** When the Village charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as enterprise funds. The proprietary funds for the Village consist exclusively of enterprise funds.

**Notes to the Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**The Village as a Whole**

Tables 1 provide a summary of the Village's net position for 2012 compared to 2011 on the modified cash basis:

**Table 1**

	Governmental Activities		Business-Type Activities		Total	
	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>
<b>Assets:</b>						
Cash and investments	\$ 3,006,072	\$ 3,143,350	\$ 1,721,560	\$ 1,369,950	\$ 4,727,632	\$ 4,513,300
<i>Total Assets</i>	<u>3,006,072</u>	<u>3,143,350</u>	<u>1,721,560</u>	<u>1,369,950</u>	<u>4,727,632</u>	<u>4,513,300</u>
<b>Net Position:</b>						
Restricted						
Capital projects	1,499,645	1,110,750	-	-	1,499,645	1,110,750
Other purposes	581,282	457,686	-	-	581,282	457,686
Unrestricted	<u>925,145</u>	<u>1,574,914</u>	<u>1,721,560</u>	<u>1,369,950</u>	<u>2,646,705</u>	<u>2,944,864</u>
<i>Total Net Position</i>	<u>\$ 3,006,072</u>	<u>\$ 3,143,350</u>	<u>\$ 1,721,560</u>	<u>\$ 1,369,950</u>	<u>\$ 4,727,632</u>	<u>\$ 4,513,300</u>

**Village of Middlefield  
Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

Table 2 shows the net changes in net position for 2012 and 2011.

	Governmental Activities		Business-Type Activities		Total	
	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>	<u>2012</u>	<u>2011</u>
<b>Receipts:</b>						
Program Receipts:						
Charges for services and sales	\$ 346,327	\$ 265,970	\$ 1,295,832	\$ 1,294,661	\$ 1,642,159	\$ 1,560,631
Operating grants and contributions	25,780	36,345	-	-	25,780	36,345
Capital grants and contributions	112,290	115,456	-	-	112,290	115,456
General Receipts:						
Property taxes	299,073	464,457	-	-	299,073	464,457
Municipal income taxes	2,307,250	2,366,581	-	-	2,307,250	2,366,581
Grants and entitlements	146,517	123,617	-	-	146,517	123,617
Interest	5,435	7,039	-	-	5,435	7,039
Sale of capital assets	8,305	89,888	-	-	8,305	89,888
Miscellaneous	16,693	34,460	-	-	16,693	34,460
Transfers	16,000	16,000	(16,000)	(16,000)	-	-
<b>Total Receipts</b>	<u>3,283,670</u>	<u>3,519,813</u>	<u>1,279,832</u>	<u>1,278,661</u>	<u>4,563,502</u>	<u>4,798,474</u>
<b>Disbursements:</b>						
Current:						
General government	621,511	533,077	-	-	621,511	533,077
Security of persons and property	1,041,797	1,287,915	-	-	1,041,797	1,287,915
Public health services	21,503	108,479	-	-	21,503	108,479
Leisure time activities	284,932	325,101	-	-	284,932	325,101
Community environment	78,304	101,280	-	-	78,304	101,280
Basic utility services	5,782	11,336	-	-	5,782	11,336
Transportation	314,558	269,399	-	-	314,558	269,399
Capital outlay	60,704	97,332	-	-	60,704	97,332
Debt Service:						
Principal retirement	864,791	912,273	-	-	864,791	912,273
Interest and fiscal charges	127,066	132,756	-	-	127,066	132,756
Water	-	-	399,588	496,057	399,588	496,057
Sewer	-	-	528,634	605,462	528,634	605,462
<b>Total Disbursements</b>	<u>3,420,948</u>	<u>3,778,948</u>	<u>928,222</u>	<u>1,101,519</u>	<u>4,349,170</u>	<u>4,880,467</u>
<b>Changes in Net Position</b>	<u>\$ (137,278)</u>	<u>\$ (259,135)</u>	<u>\$ 351,610</u>	<u>\$ 177,142</u>	<u>\$ 214,332</u>	<u>\$ (81,993)</u>

For governmental activities, net position decreased \$137,278 in 2012, which represents a 4 percent decrease from 2011.

In 2012, general receipts accounted for \$2,783,273 in receipt or 85 percent of all governmental receipts (excluding transfers). Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$484,397 or 15 percent of total governmental receipts of \$3,267,670.

**Village of Middlefield  
Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

**Governmental Activities**

In 2012, net position of the Village's governmental activities decreased by \$137,278. The governmental expenses of \$3,420,948 were primarily offset by program receipts of \$484,397, general receipts of \$2,783,273 and the prior year cash balance. Program receipts supported 14% of the total governmental activities.

In 2012, the primary sources of receipt for governmental activities are derived from property taxes, and income taxes. These two receipt sources represent 94% of total general receipt.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Tables 3 shows, for governmental activities the total cost of services and the net cost of services for 2011 and 2010. That is, it identifies the cost of these services supported by tax receipt and unrestricted state entitlements.

**Table 3  
Program Expenses**

	2012		2011		Net Change	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
<i>Governmental Activities:</i>						
General government	\$ 621,511	\$ (551,412)	\$ 533,077	\$ (465,916)	\$ 88,434	\$ (85,496)
Security of persons and property	1,041,797	(942,372)	1,287,915	(1,172,012)	(246,118)	229,640
Public health services	21,503	(3,101)	108,479	(85,242)	(86,976)	82,141
Leisure time activities	284,932	(154,931)	325,101	(259,535)	(40,169)	104,604
Community environment	78,304	(75,504)	101,280	(101,280)	(22,976)	25,776
Basic utility services	5,782	42,958	11,336	6,754	(5,554)	36,204
Transportation	314,558	(199,628)	269,399	(141,585)	45,159	(58,043)
Capital outlay	60,704	(60,704)	97,332	(97,332)	(36,628)	36,628
Debt service:						
Principal retirement	864,791	(864,791)	912,273	(912,273)	(47,482)	47,482
Interest and fiscal charges	127,066	(127,066)	132,756	(132,756)	(5,690)	5,690
<i>Business-Type Activities:</i>						
Water	399,588	193,935	496,057	123,937	(96,469)	69,998
Sewer	528,634	173,675	605,462	69,203	(76,828)	104,472
Water emergency	-	-	-	2	-	(2)
Total expenses	<u>\$ 4,349,170</u>	<u>\$ (2,568,941)</u>	<u>\$ 4,880,467</u>	<u>\$ (3,168,035)</u>	<u>\$ (531,297)</u>	<u>\$ 599,094</u>

For 2012 and 2011, 14 and 11 percent of general government activities were supported through program receipts, respectively. For all governmental activities, general receipt and prior year cash balance support is all expenses as shown in the above table. The community, as a whole, is by far the primary support for the Village of Middlefield.

**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2012  
(unaudited)

**Business-type Activities**

The dependence upon program receipts is apparent as 100 percent of business-type activities are supported through these receipts for 2012. The infrastructure is beginning to age but the Village has ongoing maintenance projects to upgrade the infrastructure.

***The Village's Funds***

In 2012, all governmental funds had total receipts of \$3,259,365 and disbursements of \$3,420,948. The net change in fund balance for the year was most significant in the general fund, where the fund balance decreased by \$649,769 for 2012.

***General Fund Budgeting Highlights***

The Village's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of 2012 the Village did not amend its general fund budget. The Village uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

In 2012, for the general fund, original and final budget basis receipt and other financing sources was \$2,901,733. Total actual receipts were \$2,807,449. Total actual disbursements on the budget basis (cash outlays plus encumbrances) were \$3,457,218, \$442,457, under the final budget of \$3,899,675.

**Debt Administration**

***Debt***

At December 31, 2012, the Village had \$387,339 in OPWC loans and \$13,114,036 in OWDA loans with \$929,818 due within one year. These issues were used for improvements to the Village's water and sewer systems. See Note 11 to the financial statements.

**Current Financial Related Activities**

The Village of Middlefield is strong financially. As the preceding information shows, the Village heavily depends on its property/income taxpayers. However, financially the future is not without challenges.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Tiffany Mekeel, Fiscal Officer at 14860 N. State Avenue, Middlefield, Ohio 44062.

**Village of Middlefield**  
**Geauga County**  
*Statement of Net Position - Modified Cash Basis*  
*December 31, 2012*

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in pooled cash and cash equivalents	\$ 1,658,334	\$ 1,095,646	\$ 2,753,980
Cash in segregated accounts	120,688	-	120,688
Investments	1,227,050	625,914	1,852,964
Total assets	<u>3,006,072</u>	<u>1,721,560</u>	<u>4,727,632</u>
<b>Net Position</b>			
Restricted for:			
Capital projects	1,499,645	-	1,499,645
Other purposes	581,282	-	581,282
Unrestricted	925,145	1,721,560	2,646,705
Total net position	<u>\$ 3,006,072</u>	<u>\$ 1,721,560</u>	<u>\$ 4,727,632</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Activities - Modified Cash Basis*  
*For the Year Ended December 31, 2012*

	Program Cash Receipts			Net (Disbursements) Receipts and Changes in Net Position			
	Cash Disbursements	Charges for Services and Sales	Operating Grants Contributions and Interest	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>							
General government	\$ 621,511	\$ 69,381	\$ 718	\$ -	\$ (551,412)	\$ -	\$ (551,412)
Security of persons and property	1,041,797	84,932	14,493	-	(942,372)	-	(942,372)
Public health services	21,503	18,402	-	-	(3,101)	-	(3,101)
Leisure time activities	284,932	122,232	7,769	-	(154,931)	-	(154,931)
Community environment	78,304	-	2,800	-	(75,504)	-	(75,504)
Basic utility services	5,782	48,740	-	-	42,958	-	42,958
Transportation	314,558	2,640	-	112,290	(199,628)	-	(199,628)
Capital outlay	60,704	-	-	-	(60,704)	-	(60,704)
Debt service:							
Principal retirement	864,791	-	-	-	(864,791)	-	(864,791)
Interest and fiscal charges	127,066	-	-	-	(127,066)	-	(127,066)
<b>Total governmental activities</b>	<b>3,420,948</b>	<b>346,327</b>	<b>25,780</b>	<b>112,290</b>	<b>(2,936,551)</b>	<b>-</b>	<b>(2,936,551)</b>
<b>Business-Type Activity</b>							
Water	399,588	593,523	-	-	-	193,935	193,935
Sewer	528,634	702,309	-	-	-	173,675	173,675
<b>Total business-type activities</b>	<b>928,222</b>	<b>1,295,832</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>367,610</b>	<b>367,610</b>
<b>Total government</b>	<b>\$ 4,349,170</b>	<b>\$ 1,642,159</b>	<b>\$ 25,780</b>	<b>\$ 112,290</b>	<b>(2,936,551)</b>	<b>367,610</b>	<b>(2,568,941)</b>
<b>General Receipts</b>							
Municipal income taxes levied for:							
General purposes					2,307,250	-	2,307,250
Property taxes levied for:							
General purposes					241,798	-	241,798
Security of persons and property					57,275	-	57,275
Grants and entitlements not restricted to specific programs					146,517	-	146,517
Sale of capital assets					8,305	-	8,305
Interest					5,435	-	5,435
Miscellaneous					16,693	-	16,693
<b>Total general receipts</b>					<b>2,783,273</b>	<b>-</b>	<b>2,783,273</b>
Transfers					16,000	(16,000)	-
<b>Total general receipts and transfers</b>					<b>2,799,273</b>	<b>(16,000)</b>	<b>2,783,273</b>
Change in net position					(137,278)	351,610	214,332
Net position beginning of year					3,143,350	1,369,950	4,513,300
Net position end of year					<b>\$ 3,006,072</b>	<b>\$ 1,721,560</b>	<b>\$ 4,727,632</b>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Modified Cash Basis Assets and Fund Balances*  
*Governmental Funds*  
*December 31, 2012*

	General	Recreation Center Construction	Sperry Lane Reconstruction	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Equity in pooled cash and cash equivalents	\$ 154,674	\$ 25,628	\$ 345,000	\$ 1,133,032	\$ 1,658,334
Cash in segregated accounts	118,388	-	-	2,300	120,688
Investments	652,083	500,000	-	74,967	1,227,050
Total assets	<u>\$ 925,145</u>	<u>\$ 525,628</u>	<u>\$ 345,000</u>	<u>\$ 1,210,299</u>	<u>\$ 3,006,072</u>
<b>Fund Balances</b>					
Restricted	-	525,628	345,000	1,210,299	2,080,927
Unassigned	925,145	-	-	-	925,145
Total fund balances	<u>\$ 925,145</u>	<u>\$ 525,628</u>	<u>\$ 345,000</u>	<u>\$ 1,210,299</u>	<u>\$ 3,006,072</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Cash Receipts, Disbursements and Changes in Modified Cash Basis Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2012*

	General	Recreation Center Construction	Sperry Lane Reconstruction	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>					
Municipal income taxes	\$ 2,307,250	\$ -	\$ -	\$ -	\$ 2,307,250
Property and other local taxes	241,798	-	-	57,275	299,073
Charges for services	22,682	-	-	255,925	278,607
Fines, licenses and permits	58,551	-	-	3,400	61,951
Intergovernmental	146,517	-	-	115,594	262,111
Gifts and contributions	-	-	-	11,373	11,373
Interest	5,435	-	-	2	5,437
Miscellaneous	16,911	-	-	16,652	33,563
<b>Total receipts</b>	<b>2,799,144</b>	<b>-</b>	<b>-</b>	<b>460,221</b>	<b>3,259,365</b>
<b>Disbursements</b>					
Current:					
General government	621,388	-	-	123	621,511
Security of persons and property	939,594	-	-	102,203	1,041,797
Public health services	-	-	-	21,503	21,503
Leisure time activities	137,791	-	-	147,141	284,932
Community environment	78,304	-	-	-	78,304
Basic utility services	5,782	-	-	-	5,782
Transportation	187,020	-	-	127,538	314,558
Capital outlay	-	-	-	60,704	60,704
Debt service:					
Principal retirement	860,773	-	-	4,018	864,791
Interest and fiscal charges	127,066	-	-	-	127,066
<b>Total disbursements</b>	<b>2,957,718</b>	<b>-</b>	<b>-</b>	<b>463,230</b>	<b>3,420,948</b>
Excess of receipts over (under) disbursements	(158,574)	-	-	(3,009)	(161,583)
<b>Other financing sources (uses)</b>					
Sale of capital assets	8,305	-	-	-	8,305
Transfers in	-	-	345,000	185,500	530,500
Transfers out	(499,500)	-	-	(15,000)	(514,500)
<b>Total other financing sources (uses)</b>	<b>(491,195)</b>	<b>-</b>	<b>345,000</b>	<b>170,500</b>	<b>24,305</b>
Net change in fund balance	(649,769)	-	345,000	167,491	(137,278)
Fund balances beginning of year	1,574,914	525,628	-	1,042,808	3,143,350
Fund balances end of year	<u>\$ 925,145</u>	<u>\$ 525,628</u>	<u>\$ 345,000</u>	<u>\$ 1,210,299</u>	<u>\$ 3,006,072</u>

See accompanying notes to the financial statements.

**Village of Middlefield  
Geauga County**  
*Statement of Receipts, Disbursements and Changes  
In Fund Balance - Budget and Actual - Budget Basis  
General Fund  
For the Year Ended December 31, 2012*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Receipts</b>				
Municipal income taxes	\$ 2,371,150	\$ 2,371,150	\$ 2,307,250	\$ (63,900)
Property and other local taxes	233,638	233,638	241,798	8,160
Charges for services	105,462	105,462	22,682	(82,780)
Fines, licenses and permits	76,038	76,038	58,551	(17,487)
Intergovernmental	105,345	105,345	146,517	41,172
Interest	10,000	10,000	5,435	(4,565)
Miscellaneous	100	100	16,911	16,811
Total receipts	<u>2,901,733</u>	<u>2,901,733</u>	<u>2,799,144</u>	<u>(102,589)</u>
<b>Disbursements</b>				
Current:				
General government	718,717	718,717	621,388	97,329
Security of persons and property	1,067,375	1,067,375	939,594	127,781
Leisure time activities	191,178	191,178	137,791	53,387
Community environment	91,203	91,203	78,304	12,899
Basic utility services	7,000	7,000	5,782	1,218
Transportation	231,202	231,202	187,020	44,182
Debt service:				
Principal retirement	910,117	910,117	860,773	49,344
Interest and fiscal charges	128,383	128,383	127,066	1,317
Total disbursements	<u>3,345,175</u>	<u>3,345,175</u>	<u>2,957,718</u>	<u>387,457</u>
Excess of receipts under disbursements	<u>(443,442)</u>	<u>(443,442)</u>	<u>(158,574)</u>	<u>284,868</u>
<b>Other financing sources (uses)</b>				
Sale of capital assets	-	-	8,305	8,305
Transfers out	(554,500)	(554,500)	(499,500)	55,000
Total other financing sources (uses)	<u>(554,500)</u>	<u>(554,500)</u>	<u>(491,195)</u>	<u>63,305</u>
Net change in fund balance	(997,942)	(997,942)	(649,769)	348,173
Fund balance at beginning of year	1,574,914	1,574,914	1,574,914	-
Fund balance at end of year	<u>\$ 576,972</u>	<u>\$ 576,972</u>	<u>\$ 925,145</u>	<u>\$ 348,173</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Receipts, Disbursements and Changes*  
*In Fund Balance - Budget and Actual - Budget Basis*  
*Sperry Lane Reconstruction Fund*  
*For the Year Ended December 31, 2012*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Disbursements</b>				
Current:				
Capital outlay	\$ -	\$ 345,000	\$ -	\$ 345,000
Total disbursements	-	345,000	-	345,000
Excess of receipts over disbursements	-	(345,000)	-	345,000
<b>Other financing uses</b>				
Transfers in	-	-	345,000	345,000
Net change in fund balance	-	(345,000)	345,000	690,000
Fund balance at beginning of year	-	-	-	-
Fund balance at end of year	<u>\$ -</u>	<u>\$ (345,000)</u>	<u>\$ 345,000</u>	<u>\$ 690,000</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Fund Net Position - Modified Cash Basis*  
*Proprietary Funds*  
*December 31, 2012*

	<u>Water</u>	<u>Sewer</u>	<u>Sewer Capital Improvement</u>	<u>New Well Capital Improvement</u>	<u>Other Enterprise Fund</u>	<u>Total Enterprise Funds</u>
<b>Assets</b>						
Equity in pooled cash and cash equivalents	\$ 511,293	\$ 387,348	\$ 114,532	\$ 53,763	\$ 28,710	\$ 1,095,646
Investments	-	-	350,000	225,000	50,914	625,914
Total assets	<u>\$ 511,293</u>	<u>\$ 387,348</u>	<u>\$ 464,532</u>	<u>\$ 278,763</u>	<u>\$ 79,624</u>	<u>\$ 1,721,560</u>
<b>Net Position</b>						
Unrestricted	<u>511,293</u>	<u>387,348</u>	<u>464,532</u>	<u>278,763</u>	<u>79,624</u>	<u>1,721,560</u>
Total net position	<u>\$ 511,293</u>	<u>\$ 387,348</u>	<u>\$ 464,532</u>	<u>\$ 278,763</u>	<u>\$ 79,624</u>	<u>\$ 1,721,560</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Cash Receipts, Disbursements and Changes in Net Position - Modified Cash Basis*  
*Proprietary Funds*  
For the Year Ended December 31, 2012

	Water	Sewer	Sewer Capital Improvement	New Well Capital Improvement	Other Enterprise Fund	Total Enterprise Funds
<b>Operating Receipts</b>						
Charges for services	\$ 592,887	\$ 701,825	\$ -	\$ -	\$ -	\$ 1,294,712
Other operating receipts	636	484	-	-	-	1,120
Total operating receipts	<u>593,523</u>	<u>702,309</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,295,832</u>
<b>Operating Disbursements</b>						
Personal services	221,628	216,998	-	-	-	438,626
Travel and transportation	339	339	-	-	-	678
Contractual services	110,090	236,412	-	-	-	346,502
Supplies and materials	67,531	74,885	-	-	-	142,416
Total operating disbursements	<u>399,588</u>	<u>528,634</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>928,222</u>
Operating income	<u>193,935</u>	<u>173,675</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>367,610</u>
Income before transfers	<u>193,935</u>	<u>173,675</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>367,610</u>
<b>Transfers</b>						
Transfers out	<u>(15,500)</u>	<u>(500)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(16,000)</u>
Change in net assets	178,435	173,175	-	-	-	351,610
Net position beginning of year	<u>332,858</u>	<u>214,173</u>	<u>464,532</u>	<u>278,763</u>	<u>79,624</u>	<u>1,369,950</u>
Net position end of year	<u>\$ 511,293</u>	<u>\$ 387,348</u>	<u>\$ 464,532</u>	<u>\$ 278,763</u>	<u>\$ 79,624</u>	<u>\$ 1,721,560</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Fiduciary Net Position - Modified Cash Basis*  
*Fiduciary Fund*  
*December 31, 2012*

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	<u>Agency</u>
<b>Assets</b>	
Investments	\$ 13,062
Total assets	<u>13,062</u>
<b>Net Position</b>	
Restricted for:	
Deposits	<u>13,062</u>
Total net position	<u>\$ 13,062</u>

See accompanying notes to the financial statements.

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***Village of Middlefield***  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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**Note 1 – Reporting Entity**

The Village of Middlefield, Geauga County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village operates under a council/mayor form of government. Elected officials include six council members, a clerk/treasurer, and a mayor. The Village provides various services including police and fire protection, recreation (including parks), street maintenance and repair, and general administrative services.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

**A. Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Village. The Village provides general government services, water and sewer utilities, maintenance of Village roads and bridges, park operations, and police services.

**B. Component Units**

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Village is obligated for the debt of the organization. The Village is also financially accountable for any organizations that are fiscally dependent on the Village in that the Village approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Village, are accessible to the Village and are significant in amount to the Village. The Village does not have any component units.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

**C. Jointly Governed Organizations**

The Village participates in the Northeast Ohio Public Energy Council (NOPEC) jointly governed organization. Note 15 to the financial statements provides additional information for the entity.

**Note 2 – Summary of Significant Accounting Policies**

As discussed further in Note 2, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Village's accounting policies.

**A. Basis of Presentation**

The Village's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Village that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net position presents the cash balance of the governmental and business-type activities of the Village at year end. The statement of activities compares disbursements with program receipts for each of the Village's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Village is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a modified cash basis or draws from the Village's general receipts.

Fund Financial Statements

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

B. Fund Accounting

The Village uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Village are divided into two categories, governmental and proprietary.

Governmental Funds

The Village classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The Village's major governmental funds are the general fund,, recreation construction fund, and Sperry Lane reconstruction fund. The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio. The Sperry Lane reconstruction fund is used to account for monies for the reconstruction of Sperry Lane. The recreation construction fund is used to account for monies for the construction of the recreation center. The other governmental funds of the Village account for grants and other resources whose use is restricted to a particular purpose.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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Proprietary Funds

The Village classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as enterprise.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The Village's major enterprise funds are as follows:

Water Fund - The water fund accounts for the provision of water to the residents and commercial users located within the Village.

Sewer Fund - The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Sewer Capital Improvement Fund - This fund is used to record tap-in-fees for new construction and disbursements that are used for sewer treatment expenses.

New Well Capital Improvement Fund - This fund is used to record tap-in-fees for new construction and disbursements that are used for water treatment expenses.

The other enterprise funds of the Village account the Water Treatment Plant, Water Emergency Plant and Sewer Plant Construction.

Fiduciary Funds

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village's agency fund accounts for bonds that are returned when construction is complete.

C. Basis of Accounting

The Village's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Village's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Village are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipt for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Village Council may appropriate.

The appropriation ordinance is the Village Council's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Village Council. The legal level of control has been established at the fund, department, and object level for all funds.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Village Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriation were passed by the Village Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Village Council during the year.

**E. Cash and Investments**

To improve cash management, cash received by the Village is pooled and invested. Individual fund integrity is maintained through Village records. Interest in the pool is presented as "Equity in Pooled Cash and Investments".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra receipt), respectively.

During 2012, the Village invested in nonnegotiable certificates of deposit and STAR Ohio. The nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2012.

Interest earnings are allocated to Village funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the general fund during 2012 were \$5,435, which are all assigned from other Village funds.

**F. Restricted Assets**

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Village had no restricted assets.

**G. Inventory and Prepaid Items**

The Village reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**H. Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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I. Interfund Receivables/Payables

The Village reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's modified cash basis of accounting.

K. Employer Contributions to Cost-Sharing Pension Plans

The Village recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

L. Long-Term Obligations

The Village's modified cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor capital outlay disbursements are reported at inception. Lease payments are reported when paid.

M. Net Position

Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net position reports \$2,080,927 of restricted assets, none of which is restricted by enabling legislation. Net position restricted for other purposes include resources restricted for cemetery, ambulance purchase, sick leave payments and economic development.

The Village's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted resources are available.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted** fund balance category includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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**Committed** fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Village Council. Those committed amounts cannot be used for any other purpose unless the Village Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** fund balance classification are intended to be used by the Village for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Village Council.

**Unassigned** fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Village applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**O. Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

**Note 3 – Change in Accounting Principle**

For 2012, the Village implemented GASB Statement No. 62, “Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.” GASB Statement No. 62 incorporates into GASB’s authoritative literature certain FASB and AICPA pronouncements issued on or before November 30, 1989. The implementation of this statement did not result in any change in the Village’s financial statements.

For 2012, the Village also implemented Governmental Accounting Standard Board (GASB) Statement No. 63, “Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.” GASB Statement No. 63 identifies net position, rather than net assets, as the residual of all other elements presented in a statement of financial position. This change was incorporated in the Village’s 2012 financial statements; however, there was no effect on beginning net position/fund balance.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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**Note 4 – Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund and Sperry Lane reconstruction fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

**Note 5 – Deposits and Investments**

State statutes classify monies held by the Village into three categories.

Active deposits are public deposits necessary to meet current demands on the Village treasury. Such monies must be maintained either as cash in the Village treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Village has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2012

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Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Village, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the Village's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Village or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105% of the deposits being secured.

At December 31, 2012, the carrying amount of the Village's deposits was \$1,795,632 and the Village's bank balance of \$1,839,211 was not exposed to custodial credit risk.

B. Investments

<u>Investment Type</u>	<u>Fair Value at 12/31/2012</u>	<u>Maturity</u>	<u>Rating</u>
Repurchase agreement	\$ 1,852,667	Daily	A-1 (1)
Investments reported in general fund:			
STAR Ohio	1,037,424	57 (2)	AAAm (1)
Investments reported in other governmental funds:			
STAR Ohio	4,971	57 (2)	AAAm (1)
Investments reported in Sewer Capital Improvement fund:			
STAR Ohio	50,000	57 (2)	AAAm (1)
	<u>\$ 2,945,062</u>		

- (1) Standard and Poor  
 (2) Days (Average)

Custodial Credit Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Village will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the Village must meet a set of prescribed standards and be periodically reviewed. The Village's \$1,852,667 investment in repurchase agreements at December 31, 2012 is to be secured by the specific securities upon which the repurchase agreements are based. The investments in the repurchase agreements are held by the counterparty's trust department or agent and not in the Village's name.

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2012

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*Interest Rate Risk* - Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Village's investment policy addresses interest rate risk by requiring that the Village's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

*Credit Risk* - STAR Ohio, Federal Farm Credit Bank and Federal Home Loan Bank carries a rating of AAAM and A-1, respectively, by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Village has no policy that addresses credit risk.

*Concentration of Credit Risk* - The Village places no limit on the amount it may invest in any one issuer. The Village's 2012 investment (repurchase agreement) in Freddie Mac represents 100%.

**Note 6 – Income Taxes**

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village's Income Tax Department. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

**Note 7 – Property Taxes**

Property taxes include amounts levied against all real property and public utility property located in the Village. Real property tax receipts received in 2012 represent the collection of 2011 taxes. Real property taxes received in 2012 were levied after October 1, 2011, on the assessed values as of January 1, 2011, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2012 represent the collection of 2011 taxes, respectively. Public utility real and tangible personal property taxes received in 2012 became a lien on December 31, 2011, were levied after October 1, 2011, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The full tax rate for all Village operations for the year ended December 31, 2012 and 2011, was \$6.85 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2012 and 2011 property tax receipts were based are as follows:

	<u>2012</u>	<u>2011</u>
Real property		
Residential and agricultural	\$ 42,654,940	\$ 44,089,970
Other	39,836,950	38,877,180
Public utility	<u>1,717,680</u>	<u>1,666,680</u>
Total assessed value	<u>\$ 84,209,570</u>	<u>\$ 84,633,830</u>

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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**Note 8 – Risk Management**

The Village of Middlefield has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Public Officials Liability
- Law Enforcement Liability

Settled Claims have not exceeded this commercial coverage in any of the last three years. There have been no significant reductions in insurance coverage from last year.

All employees of the Village are covered by a blanket bond, while certain individuals in policy making roles are covered by a separate, higher limit bond coverage.

The Village pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

**Note 9 – Defined Benefit Pension Plans**

**A. Ohio Public Employees Retirement System**

The Village participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. 1.) The Traditional Pension Plan (TP) - a cost-sharing, multiple-employer defined benefit pension plan. 2.) The Member-Directed Plan (MD) - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Members accumulate retirement assets equal to the value of the member and (vested) employer contributions, plus any investment earnings thereon. 3.) The Combined Plan (CP) - a cost-sharing, multiple-employer defined benefit pension plan. Employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the MD.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Member and employer contributions rates were consistent across all three plans (TP, MD and CP). For the year ended December 31, 2012, Village employees were required to contribute 10% of their annual covered salary. The Village's contribution rate for 2011 was 14%. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Village's required contributions for pension obligations to the traditional plan for the years ended December 31, 2012, 2011 and 2010 were \$85,237, \$91,534 and \$88,866, respectively. The full amount has been contributed for 2012, 2011 and 2010.

**B. Ohio Police and Fire Pension Fund**

The Village contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10% of their annual covered salary to fund pension obligations while the Village is required to contribute 19.5% for police officers, of which 12.75% was used to fund pension plans. Contributions are authorized by State statute. The Village's contributions to the Fund for the years ended December 31, 2012, 2011 and 2010 were \$51,496, \$71,419 and \$69,706, respectively, equal to the required contributions for each year. The full amount has been contributed for 2012, 2011, and 2010.

**Note 10 - Postemployment Benefits**

**A. Ohio Public Employees Retirement System**

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage, commonly referred to OPEB (other postemployment benefits). OPERS administers three separate pension plans, the Traditional Pension Plan (TP), the Member-Directed Plan (MD) and the Combined Plan (CP), all of which are described in Note 9.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age and service retirees under the traditional pension and combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code provides statutory authority requiring employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2012, the Village contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post Employment Health Care plan was established under, and is administered in accordance with, Internal Receipt Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of the post employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4% during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar year 2011. The portion of employer contributions allocated to health care for the calendar year beginning January 1, 2012 remained the same, but they are subject to change based on Board action. The OPERS Board of Trustees is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Actual employer contributions which were used to fund postemployment benefits for the years ended December 31, 2012, 2011 and 2010 were \$47,354, \$50,852 and \$49,370, respectively. The full amount has been contributed for 2012, 2011 and 2010. The actual contribution and the actuarially required contribution amounts are the same.

***Village of Middlefield***  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1, of each year from 2006 to 2008. Rates for law and public safety employees increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

**B. Ohio Police and Fire Pension Fund**

The Village of Middlefield contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% of covered payroll for police employers. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Receipt Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2010 (latest information available), the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's total contributions to OP&F for police healthcare for the years ending December 31, 2012, 2011 and 2010, were \$27,263, \$37,810 and \$36,903, respectively. The full amount has been contributed for 2012, 2011 and 2010.

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2012

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**Note 11 – Debt**

The Village's long-term debt activity for the years ended December 31, 2012 were as follows:

	Balance at 1/1/2012	<u>Increase</u>	<u>Decrease</u>	Balance at 12/31/2012	Due within one year
O.P.W.C. Loans - 0%	\$ 440,513	\$ -	\$ 53,174	\$ 387,339	\$ 106,346
O.W.D.A. Loan #4463 - 0%	9,490,192	-	600,470	8,889,722	600,470
O.W.D.A. Loan #4756 - 2.75%	4,370,617	-	211,147	4,159,470	223,002
Capitalized Interest	<u>64,844</u>	-	-	<u>64,844</u>	-
	<u>\$ 14,366,166</u>	<u>\$ -</u>	<u>\$ 864,791</u>	<u>\$ 13,501,375</u>	<u>\$ 929,818</u>

The Ohio Public Works Commission Loans were used for improvements to the Village's water treatment and sewer treatment systems. The loans will be paid from user charges.

The Ohio Water Development Authority loans were used for the Village's water and sewer expansion.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2011 are as follows:

Year Ending December 31:	O.P.W.C Loans - <u>Principal</u>
2013	\$ 106,346
2014	106,346
2015	106,346
2016	8,035
2017	8,035
2018-2022	40,177
2023-2024	<u>12,054</u>
Total	<u>\$ 387,339</u>

Final schedule of OWDA loans are not available until loans are fully disbursed or closed with the OEPA Project Coordinator.

**Note 12 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2012

Fund Balances	<u>General</u>	Recreation Center <u>Construction</u>	Sperry Lane <u>Reconstruction</u>	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
<u>Restricted for</u>					
Recreation center construction	\$ -	\$ 525,628	\$ -	\$ -	\$ 525,628
Recreation center	-	-	-	33,164	33,164
Law enforcement	-	-	-	24,415	24,415
Street and highway repair	-	-	-	17,782	17,782
Cemetery	-	-	-	104,444	104,444
Amulance levy	-	-	-	110,600	110,600
Sick leave	-	-	-	148,302	148,302
Endowment	-	-	-	2,068	2,068
Trust	-	-	-	592	592
Economic Development	-	-	-	139,916	139,916
Capital improvements	-	-	345,000	629,016	974,016
Total restricted	<u>-</u>	<u>525,628</u>	<u>345,000</u>	<u>1,210,299</u>	<u>2,080,927</u>
Unassigned (deficit)	<u>925,145</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>925,145</u>
Total fund balances	<u>\$ 925,145</u>	<u>\$ 525,628</u>	<u>\$ 345,000</u>	<u>\$ 1,210,299</u>	<u>\$ 3,006,072</u>

**Note 13 - Interfund Transactions**

The following is a reconciliation of the Village's transfers for 2012:

2012		
<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General	\$ -	\$ 499,500
Police levy	-	15,000
Equipment replacement	60,000	-
Recreation center construction	80,000	-
Street construction, maintenance and repair	10,000	-
State highway	6,000	-
Cemetery	18,000	-
Sperry Lane reconstruction	345,000	-
Sick leave	11,500	-
Subtotal Nonmajor Governmental Funds	<u>530,500</u>	<u>15,000</u>
Water revenue	-	15,500
Sewer revenue	-	500
Total Enterprise Funds	<u>-</u>	<u>16,000</u>
Total	<u>\$ 530,500</u>	<u>\$ 530,500</u>

Transfers are made from the general fund to subsidize operations of other funds. Transfers are also made from other funds to move money for the payment of debt and capital disbursements. Transfers were in accordance with budgetary authorizations and Ohio Revised Code provisions.

***Village of Middlefield***  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2012

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**Note 14 – Contingent Liabilities**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of disbursements which may be disallowed, by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

The Village may be a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village Solicitor, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

**Note 15 – Jointly Governed Organization**

The Village is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 126 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The Village of Middlefield did not contribute to NOPEC during 2012. Financial information can be obtained by contacting Joseph Migliorini, Board Chairman, and 31360 Solon Road, Suite 33 Solon, Ohio 44139 or at the website [www.nopecinfo.org](http://www.nopecinfo.org).

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**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

The discussion and analysis of the Village of Middlefield's (the Village) financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2011, within the limitations of the Village's modified cash basis of accounting. The intent of this discussion and analysis is to look at the Village's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Village's financial performance.

### **Financial Highlights**

Key financial highlights for 2011 are as follows:

- This annual report is presented on a modified cash basis of accounting.
- For governmental activities, 2011 net assets were \$3,143,350. For business-type activities, 2011 net assets were \$1,369,950.
- In 2011, general receipts accounted for \$3,086,042 (excluding transfers) in receipt or 88 percent of all governmental activities receipts. Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$417,771 or 12 percent of total governmental activities receipts of \$3,503,813.
- In 2011, the Village had \$3,778,948 in expenses related to governmental activities; only \$417,771 of these expenses was offset by program specific charges for services, grants or contributions. General receipts (primarily municipal taxes) of \$3,086,042 were not adequate to provide for these programs.
- In 2011, among major funds, the general fund had \$3,055,091 in receipts and \$3,113,100 in disbursements. The general fund's fund balance decreased by \$142,621 to \$1,574,914.
- In 2011, for business-type activities, program receipts were \$1,294,661. These offset expenses of \$1,101,519.

### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Village's modified cash basis of accounting. The statement of net assets and the statement of activities provide information about the cash activities of the Village as a whole

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Village as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and *Statement of Activities* provide information about the activities of the whole Village, presenting an aggregate view of the Village finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed. The fund financial statements also look at the Village's most significant funds with all other nonmajor funds presented in total in one column.

**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

***Basis of Accounting***

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Village has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Village's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

**Reporting the Village as a Whole**

*Statement of Net Assets and the Statement of Activities*

The statement of net assets and the statement of activities reflect how the Village did financially during 2011, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental and business-type activities of the Village at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activities. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Village's general receipts.

These two statements report the Village's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the Village as a whole, the *financial position* of the Village has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Village's property tax base, current property tax laws in Ohio restricting receipt growth, condition of the Village's roads and facilities, and other factors.

In the Statement of Net Assets and the Statement of Activities, the Village has two kinds of activities:

- Governmental Activities - Most of the Village's programs and services are reported here including, general government, security of persons and property, public health services, leisure time activities, community environment, basic utility services, and transportation.
- Business-type activities – The Village has a number of business-type activities which are financed by fees charged to the customers receiving the services.

**Reporting the District's Most Significant Funds**

*Fund Financial Statements*

The analyses of the Village's major funds are on page 42. Fund financial reports provide detailed information about the Village's major funds. The Village uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the Village's most significant funds. The Village's major governmental funds are the general fund and recreation center construction fund. The Village's major proprietary funds are the water fund, sewer fund, sewer capital improvement and new well capital improvement fund (2011).

**Village of Middlefield  
Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

**Governmental Funds** Most of the Village's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using the modified cash basis of accounting. The governmental fund statements provide a detailed view of the Village's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is essentially the same on a modified cash basis.

**Proprietary Funds** When the Village charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as enterprise funds. The proprietary funds for the Village consist exclusively of enterprise funds.

**Notes to the Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**The Village as a Whole**

Tables 1 provide a summary of the Village's net assets for 2011 compared to 2010 on the modified cash basis:

**Table 1**

	Governmental <u>Activities</u>		Business-Type <u>Activities</u>		<u>Total</u>	
	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>
<b>Assets:</b>						
Cash and investments	\$ 3,143,350	\$ 3,402,485	\$ 1,369,950	\$ 1,192,808	\$ 4,513,300	\$ 4,595,293
<i>Total Assets</i>	<u>3,143,350</u>	<u>3,402,485</u>	<u>1,369,950</u>	<u>1,192,808</u>	<u>4,513,300</u>	<u>4,595,293</u>
<b>Net Assets:</b>						
Restricted						
Capital projects	1,110,750	1,192,620	-	-	1,110,750	1,192,620
Other purposes	457,686	2,103,733	-	-	457,686	2,103,733
Unrestricted	<u>1,574,914</u>	<u>106,132</u>	<u>1,369,950</u>	<u>1,192,808</u>	<u>1,569,641</u>	<u>1,298,940</u>
<i>Total Net Assets</i>	<u>\$ 3,143,350</u>	<u>\$ 3,402,485</u>	<u>\$ 1,369,950</u>	<u>\$ 1,192,808</u>	<u>\$ 3,138,077</u>	<u>\$ 4,595,293</u>

**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

Table 2 shows the net changes in net assets for 2011 and 2010.

	Governmental Activities		Business-Type Activities		Total	
	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>
<b>Receipts:</b>						
Program Receipts:						
Charges for services and sales	\$ 265,970	\$ 290,909	\$ 1,294,661	\$ 1,202,968	\$ 1,560,631	\$ 1,493,877
Operating grants and contributions	36,345	158,578	-	-	36,345	158,578
Capital grants and contributions	115,456	-	-	-	115,456	-
General Receipts:						
Property taxes	464,457	586,028	-	-	464,457	586,028
Municipal income taxes	2,366,581	2,221,409	-	-	2,366,581	2,221,409
Grants and entitlements	123,617	122,618	-	-	123,617	122,618
Interest	7,039	15,144	-	-	7,039	15,144
Sale of capital assets	89,888	-	-	-	89,888	-
Miscellaneous	34,460	40,111	-	-	34,460	40,111
Transfers	16,000	10,979	(16,000)	(10,979)	-	-
<b>Total Receipts</b>	<u>3,519,813</u>	<u>3,445,776</u>	<u>1,278,661</u>	<u>1,191,989</u>	<u>4,798,474</u>	<u>4,637,765</u>
<b>Disbursements:</b>						
Current:						
General government	533,077	720,120	-	-	533,077	720,120
Security of persons and property	1,287,915	1,206,685	-	-	1,287,915	1,206,685
Public health services	108,479	24,131	-	-	108,479	24,131
Leisure time activities	325,101	262,205	-	-	325,101	262,205
Community environment	101,280	53,467	-	-	101,280	53,467
Basic utility services	11,336	71,759	-	-	11,336	71,759
Transportation	269,399	273,691	-	-	269,399	273,691
Capital outlay	97,332	64,669	-	-	97,332	64,669
Debt Service:						
Principal retirement	912,273	906,736	-	-	912,273	906,736
Interest and fiscal charges	132,756	138,291	-	-	132,756	138,291
Water	-	-	496,057	426,938	496,057	426,938
Sewer	-	-	605,462	551,048	605,462	551,048
<b>Total Disbursements</b>	<u>3,778,948</u>	<u>3,721,754</u>	<u>1,101,519</u>	<u>977,986</u>	<u>4,880,467</u>	<u>4,699,740</u>
<b>Changes in Net Assets</b>	<u>\$ (259,135)</u>	<u>\$ (275,978)</u>	<u>\$ 177,142</u>	<u>\$ 214,003</u>	<u>\$ (81,993)</u>	<u>\$ (61,975)</u>

For governmental activities, net assets decreased \$259,135 in 2011, which represents an 8 percent decrease from 2010.

In 2011, general receipts accounted for \$3,086,042 in receipt or 88 percent of all governmental receipts (excluding transfers). Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$417,771 or 12 percent of total governmental receipts of \$3,503,813.

**Village of Middlefield  
Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

**Governmental Activities**

In 2011, net assets of the Village's governmental activities decreased by \$259,135. The governmental expenses of \$3,778,948 were primarily offset by program receipts of \$417,771, general receipts of \$3,086,042 and the prior year cash balance. Program receipts supported 11% of the total governmental activities.

In 2011, the primary sources of receipt for governmental activities are derived from property taxes, and income taxes. These two receipt sources represent 92% of total general receipt.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Tables 3 shows, for governmental activities the total cost of services and the net cost of services for 2011 and 2010. That is, it identifies the cost of these services supported by tax receipt and unrestricted state entitlements.

**Program Expenses**

	2011		2010		Net Change	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
<i>Governmental Activities:</i>						
General government	\$ 533,077	\$ (465,916)	\$ 720,120	\$ (644,453)	\$ (187,043)	\$ 178,537
Security of persons and property	1,287,915	(1,172,012)	1,206,685	(1,067,076)	81,230	(104,936)
Public health services	108,479	(85,242)	24,131	(9,034)	84,348	(76,208)
Leisure time activities	325,101	(259,535)	262,205	(194,888)	62,896	(64,647)
Community environment	101,280	(101,280)	53,467	(53,467)	47,813	(47,813)
Basic utility services	11,336	6,754	71,759	(53,574)	(60,423)	60,328
Transportation	269,399	(141,585)	273,691	(140,079)	(4,292)	(1,506)
Capital outlay	97,332	(97,332)	64,669	(64,669)	32,663	(32,663)
Debt service:						
Principal retirement	912,273	(912,273)	906,736	(906,736)	5,537	(5,537)
Interest and fiscal charges	132,756	(132,756)	138,291	(138,291)	(5,535)	5,535
<i>Business-Type Activities:</i>						
Water	496,057	123,937	426,938	130,959	69,119	(7,022)
Sewer	605,462	69,203	551,048	94,014	54,414	(24,811)
Water emergency	-	2	-	9	-	(7)
Total expenses	<u>\$ 4,880,467</u>	<u>\$ (3,168,035)</u>	<u>\$ 4,699,740</u>	<u>\$ (3,047,285)</u>	<u>\$ 180,727</u>	<u>\$ (120,750)</u>

For 2011 and 2010, 11 and 12 percent of general government activities were supported through program receipts, respectively. For all governmental activities, general receipt and prior year cash balance support is all expenses as shown in the above table. The community, as a whole, is by far the primary support for the Village of Middlefield.

**Business-type Activities**

The dependence upon program receipts is apparent as 100 percent of business-type activities are supported through these receipts for 2011. The infrastructure is beginning to age but the Village has ongoing maintenance projects to upgrade the infrastructure.

**Village of Middlefield**  
**Geauga County**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2011  
(unaudited)

***The Village's Funds***

In 2011, all governmental funds had total receipts of \$3,413,925 and disbursements of \$3,778,948. The net change in fund balance for the year was most significant in the general fund, where the fund balance decreased by \$142,621 for 2011.

***General Fund Budgeting Highlights***

The Village's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of 2011 the Village amended its general fund budget a few times. The Village uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

In 2011, for the general fund, original and final budget basis receipt and other financing sources was \$3,015,621. Total actual receipts were \$3,144,979. Total actual disbursements on the budget basis (cash outlays plus encumbrances) were \$3,287,600, \$943,275 under the final budget of \$4,230,875.

**Debt Administration**

***Debt***

At December 31, 2011, the Village had \$440,513 in OPWC loans and \$13,925,653 in OWDA loans with \$863,350 due within one year. These issues were used for improvements to the Village's water and sewer systems. See Note 11 to the financial statements.

**Current Financial Related Activities**

The Village of Middlefield is strong financially. As the preceding information shows, the Village heavily depends on its property/income taxpayers. However, financially the future is not without challenges.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Tiffany Mekeel, Fiscal Officer at 14860 N. State Avenue, Middlefield, Ohio 44062.

**Village of Middlefield**  
**Geauga County**  
*Statement of Net Assets - Modified Cash Basis*  
*December 31, 2011*

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in pooled cash and cash equivalents	\$ 1,210,293	\$ 744,036	\$ 1,954,329
Cash in segregated accounts	120,665	-	120,665
Investments	1,812,392	625,914	2,438,306
Total assets	3,143,350	1,369,950	4,513,300
<b>Net Assets</b>			
Restricted for:			
Capital projects	1,110,750	-	1,110,750
Other purposes	457,686	-	457,686
Unrestricted	1,574,914	1,369,950	2,944,864
Total net assets	\$ 3,143,350	\$ 1,369,950	\$ 4,513,300

See accompanying notes to the financial statements.

**Village of Middlefield  
Geauga County**  
Statement of Activities - Modified Cash Basis  
For the Year Ended December 31, 2011

	Program Cash Receipts				Net (Disbursements) Receipts and Changes in Net Assets		
	Cash Disbursements	Charges for Services and Sales	Operating Grants Contributions and Interest	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>							
General government	\$ 533,065	\$ 63,579	\$ 3,582	\$ -	\$ (465,904)	\$ -	\$ (465,904)
Security of persons and property	1,287,915	98,572	17,331	-	(1,172,012)	-	(1,172,012)
Public health services	108,479	23,237	-	-	(85,242)	-	(85,242)
Leisure time activities	325,101	57,382	8,184	-	(259,535)	-	(259,535)
Community environment	101,280	-	-	-	(101,280)	-	(101,280)
Basic utility services	11,336	18,090	-	-	6,754	-	6,754
Transportation	269,399	5,110	7,248	115,456	(141,585)	-	(141,585)
Capital outlay	97,332	-	-	-	(97,332)	-	(97,332)
Debt service:							
Principal retirement	912,285	-	-	-	(912,285)	-	(912,285)
Interest and fiscal charges	132,756	-	-	-	(132,756)	-	(132,756)
Total governmental activities	<u>3,778,948</u>	<u>265,970</u>	<u>36,345</u>	<u>115,456</u>	<u>(3,361,177)</u>	<u>-</u>	<u>(3,361,177)</u>
<b>Business-Type Activity</b>							
Water	496,057	619,994	-	-	-	123,937	123,937
Sewer	605,462	674,665	-	-	-	69,203	69,203
Water Emergency	-	2	-	-	-	2	2
Total business-type activities	<u>1,101,519</u>	<u>1,294,661</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>193,142</u>	<u>193,142</u>
Total government	<u>\$ 4,880,467</u>	<u>\$ 1,560,631</u>	<u>\$ 36,345</u>	<u>\$ 115,456</u>	<u>(3,361,177)</u>	<u>193,142</u>	<u>(3,168,035)</u>
<b>General Receipts</b>							
Municipal income taxes levied for:							
General purposes					2,366,581	-	2,366,581
Property taxes levied for:							
General purposes					352,815	-	352,815
Security of persons and property					111,642	-	111,642
Grants and entitlements not restricted to specific programs					123,617	-	123,617
Sale of capital assets					89,888	-	89,888
Interest					7,039	-	7,039
Miscellaneous					34,460	-	34,460
Total general receipts					<u>3,086,042</u>	<u>-</u>	<u>3,086,042</u>
Transfers					16,000	(16,000)	-
Total general receipts and transfers					<u>3,102,042</u>	<u>(16,000)</u>	<u>3,086,042</u>
Change in net assets					(259,135)	177,142	(81,993)
Net assets beginning of year					3,402,485	1,192,808	4,595,293
Net assets end of year					<u>\$ 3,143,350</u>	<u>\$ 1,369,950</u>	<u>\$ 4,513,300</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Modified Cash Basis Assets and Fund Balances*  
*Governmental Funds*  
*December 31, 2011*

	General	Recreation Center Construction	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in pooled cash and cash equivalents	\$ 219,124	\$ 25,628	\$ 965,541	\$ 1,210,293
Cash in segregated accounts	118,365	-	2,300	120,665
Investments	1,237,425	500,000	74,967	1,812,392
Total assets	<u>\$ 1,574,914</u>	<u>\$ 525,628</u>	<u>\$ 1,042,808</u>	<u>\$ 3,143,350</u>
<b>Fund Balances</b>				
Restricted	-	525,628	1,042,808	1,568,436
Unassigned	1,574,914	-	-	1,574,914
Total fund balances	<u>\$ 1,574,914</u>	<u>\$ 525,628</u>	<u>\$ 1,042,808</u>	<u>\$ 3,143,350</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Cash Receipts, Disbursements and Changes in Modified Cash Basis Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2011*

	General	Recreation Center Construction	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>				
Municipal income taxes	\$ 2,366,581	\$ -	\$ -	\$ 2,366,581
Property and other local taxes	352,815	-	111,642	464,457
Charges for services	103,339	-	86,757	190,096
Fines, licenses and permits	58,724	-	745	59,469
Intergovernmental	128,550	-	117,096	245,646
Gifts and contributions	-	-	13,049	13,049
Interest	7,039	-	3	7,042
Miscellaneous	38,043	-	29,542	67,585
<b>Total receipts</b>	<b>3,055,091</b>	<b>-</b>	<b>358,834</b>	<b>3,413,925</b>
<b>Disbursements</b>				
Current:				
General government	533,065	-	-	533,065
Security of persons and property	1,045,797	-	242,118	1,287,915
Public health services	58,482	-	49,997	108,479
Leisure time activities	188,252	-	136,849	325,101
Community environment	101,280	-	-	101,280
Basic utility services	11,336	-	-	11,336
Transportation	137,882	-	131,517	269,399
Capital outlay	-	-	97,332	97,332
Debt service:				
Principal retirement	904,250	-	8,035	912,285
Interest and fiscal charges	132,756	-	-	132,756
<b>Total disbursements</b>	<b>3,113,100</b>	<b>-</b>	<b>665,848</b>	<b>3,778,948</b>
Excess of receipts over (under) disbursements	(58,009)	-	(307,014)	(365,023)
<b>Other financing sources (uses)</b>				
Sale of capital assets	89,888	-	-	89,888
Transfers in	-	-	205,500	205,500
Transfers out	(174,500)	-	(15,000)	(189,500)
<b>Total other financing sources (uses)</b>	<b>(84,612)</b>	<b>-</b>	<b>190,500</b>	<b>105,888</b>
Net change in fund balance	(142,621)	-	(116,514)	(259,135)
Fund balances beginning of year - Restated (see Note 15)	1,717,535	525,628	1,159,322	3,402,485
<b>Fund balances end of year</b>	<b>\$ 1,574,914</b>	<b>\$ 525,628</b>	<b>\$ 1,042,808</b>	<b>\$ 3,143,350</b>

See accompanying notes to the financial statements.

**Village of Middlefield  
Geauga County**  
*Statement of Receipts, Disbursements and Changes  
In Fund Balance - Budget and Actual - Budget Basis  
General Fund  
For the Year Ended December 31, 2011*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Receipts</b>				
Municipal income taxes	\$ 2,357,272	\$ 2,357,272	\$ 2,366,581	\$ 9,309
Property and other local taxes	321,730	321,730	352,815	31,085
Charges for services	150,600	150,600	103,339	(47,261)
Fines, licenses and permits	46,800	46,800	58,724	11,924
Intergovernmental	119,179	119,179	128,550	9,371
Interest	20,000	20,000	7,039	(12,961)
Miscellaneous	40	40	38,043	38,003
Total receipts	<u>3,015,621</u>	<u>3,015,621</u>	<u>3,055,091</u>	<u>39,470</u>
<b>Disbursements</b>				
Current:				
General government	828,292	828,292	533,065	295,227
Security of persons and property	1,086,372	1,086,372	1,045,797	40,575
Public health services	58,482	58,482	58,482	-
Leisure time activities	189,007	189,007	188,252	755
Community environment	103,892	103,892	101,280	2,612
Basic utility services	11,337	11,337	11,336	1
Transportation	717,038	717,038	137,882	579,156
Capital outlay	-	-	-	-
Debt service:				
Principal retirement	933,084	933,084	904,250	28,834
Interest and fiscal charges	103,912	103,912	132,756	(28,844)
Total disbursements	<u>4,031,416</u>	<u>4,031,416</u>	<u>3,113,100</u>	<u>918,316</u>
Excess of receipts under disbursements	<u>(1,015,795)</u>	<u>(1,015,795)</u>	<u>(58,009)</u>	<u>957,786</u>
<b>Other financing sources (uses)</b>				
Sale of capital assets	-	-	89,888	89,888
Transfers out	(199,459)	(199,459)	(174,500)	24,959
Total other financing sources (uses)	<u>(199,459)</u>	<u>(199,459)</u>	<u>(84,612)</u>	<u>114,847</u>
Net change in fund balance	(1,215,254)	(1,215,254)	(142,621)	1,072,633
Fund balance at beginning of year - Restated (see Note 15)	1,717,535	1,717,535	1,717,535	-
Fund balance at end of year	<u>\$ 502,281</u>	<u>\$ 502,281</u>	<u>\$ 1,574,914</u>	<u>\$ 1,072,633</u>

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Fund Net Assets - Modified Cash Basis*  
*Proprietary Funds*  
*December 31, 2011*

	<u>Water</u>	<u>Sewer</u>	<u>Sewer Capital Improvement</u>	<u>New Well Capital Improvement</u>	<u>Other Enterprise Fund</u>	<u>Total Enterprise Funds</u>
<b>Assets</b>						
Equity in pooled cash and cash equivalents	\$ 332,858	\$ 214,173	\$ 114,532	\$ 53,763	\$ 28,710	\$ 744,036
Investments	-	-	350,000	225,000	50,914	625,914
Total assets	<u>\$ 332,858</u>	<u>\$ 214,173</u>	<u>\$ 464,532</u>	<u>\$ 278,763</u>	<u>\$ 79,624</u>	<u>\$ 1,369,950</u>
<b>Net assets</b>						
Unrestricted	<u>332,858</u>	<u>214,173</u>	<u>464,532</u>	<u>278,763</u>	<u>79,624</u>	<u>1,369,950</u>
Total net assets	<u><u>\$ 332,858</u></u>	<u><u>\$ 214,173</u></u>	<u><u>\$ 464,532</u></u>	<u><u>\$ 278,763</u></u>	<u><u>\$ 79,624</u></u>	<u><u>\$ 1,369,950</u></u>

See accompanying notes to the financial statements.

**Village of Middlefield  
Geauga County**  
*Statement of Cash Receipts, Disbursements and Changes in Net Assets - Modified Cash Basis  
Proprietary Funds  
For the Year Ended December 31, 2011*

	Water	Sewer	Sewer Capital Improvement	New Well Capital Improvement	Other Enterprise Fund	Total Enterprise Funds
<b>Operating Receipts</b>						
Charges for services	\$ 569,452	\$ 674,665	\$ -	\$ -	\$ -	\$ 1,244,117
Other operating receipts	50,542	-	-	-	2	50,544
Total operating receipts	619,994	674,665	-	-	2	1,294,661
<b>Operating Disbursements</b>						
Personal services	204,679	240,815	-	-	-	445,494
Travel and transportation	150	150	-	-	-	300
Contractual services	131,427	294,856	-	-	-	426,283
Supplies and materials	124,173	69,641	-	-	-	193,814
Total operating disbursements	460,429	605,462	-	-	-	1,065,891
Operating income	159,565	69,203	-	-	2	228,770
<b>Non-operating disbursements</b>						
Capital outlay	(6,785)	-	-	-	-	(6,785)
Principal retirement	(28,843)	-	-	-	-	(28,843)
Total non-operating disbursements	(35,628)	-	-	-	-	(35,628)
Income before transfers	123,937	69,203	-	-	2	193,142
<b>Transfers</b>						
Transfers in	-	-	2,000	-	-	2,000
Transfers out	(15,500)	(2,500)	-	-	-	(18,000)
Change in net assets	108,437	66,703	2,000	-	2	177,142
Net assets beginning of year	224,421	147,470	462,532	278,763	79,622	1,192,808
Net assets end of year	\$ 332,858	\$ 214,173	\$ 464,532	\$ 278,763	\$ 79,624	\$ 1,369,950

See accompanying notes to the financial statements.

**Village of Middlefield**  
**Geauga County**  
*Statement of Fiduciary Net Assets - Modified Cash Basis*  
*Fiduciary Fund*  
*December 31, 2011*

	Agency
<b>Assets</b>	
Equity in pooled cash and cash equivalents	\$ 5,621
Investments	63,648
Total assets	69,269
<b>Net Assets</b>	
Restricted for:	
Deposits	69,269
Total net assets	\$ 69,269

See accompanying notes to the financial statements.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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**Note 1 – Reporting Entity**

The Village of Middlefield, Geauga County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village operates under a council/mayor form of government. Elected officials include six council members, a clerk/treasurer, and a mayor. The Village provides various services including police and fire protection, recreation (including parks), street maintenance and repair, and general administrative services.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

**A. Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Village. The Village provides general government services, water and sewer utilities, maintenance of Village roads and bridges, park operations, and police services.

**B. Component Units**

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Village is obligated for the debt of the organization. The Village is also financially accountable for any organizations that are fiscally dependent on the Village in that the Village approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Village, are accessible to the Village and are significant in amount to the Village. The Village does not have any component units.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

**C. Jointly Governed Organizations**

The Village participates in the Northeast Ohio Public Energy Council (NOPEC) jointly governed organization. Note 14 to the financial statements provides additional information for the entity.

**Note 2 – Summary of Significant Accounting Policies**

As discussed further in Note 2 C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The FASB has codified its standards and the standards issued prior to November 30, 1989 are included in the codification. The Village has elected not to follow FASB guidance for business-type activities and enterprise funds issued after November 30, 1989. The more significant of the Village's accounting policies are described below. The Village does not apply FASB statements issued after November 30, 1989, to its governmental activities, business-type activities or to its enterprise funds. Following are the more significant of the Village's accounting policies.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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A. Basis of Presentation

The Village's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Village that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net assets presents the cash balance of the governmental and business-type activities of the Village at year end. The statement of activities compares disbursements with program receipts for each of the Village's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Village is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a modified cash basis or draws from the Village's general receipts.

Fund Financial Statements

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

B. Fund Accounting

The Village uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Village are divided into two categories, governmental and proprietary.

Governmental Funds

The Village classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The Village's major governmental funds are the general fund and the recreation construction fund. The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio. The recreation construction fund is used to account for monies for the construction of the recreation center. The other governmental funds of the Village account for grants and other resources whose use is restricted to a particular purpose.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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Proprietary Funds

The Village classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as enterprise.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The Village's major enterprise funds are as follows:

Water Fund - The water fund accounts for the provision of water to the residents and commercial users located within the Village.

Sewer Fund - The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Sewer Capital Improvement Fund - This fund is used to record tap-in-fees for new construction and disbursements that are used for sewer treatment expenses.

New Well Capital Improvement Fund - This fund is used to record tap-in-fees for new construction and disbursements that are used for water treatment expenses.

The other enterprise funds of the Village account the Water Treatment Plant, Water Emergency Plant and Sewer Plant Construction.

Fiduciary Funds

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village's agency fund accounts for bonds that are returned when construction is complete.

C. Basis of Accounting

The Village's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Village's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Village are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipt for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Village Council may appropriate.

The appropriation ordinance is the Village Council's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Village Council. The legal level of control has been established at the fund, department, and object level for all funds.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Village Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriation were passed by the Village Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Village Council during the year.

**E. Cash and Investments**

To improve cash management, cash received by the Village is pooled and invested. Individual fund integrity is maintained through Village records. Interest in the pool is presented as "Equity in Pooled Cash and Investments".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra receipt), respectively.

During 2011, the Village invested in nonnegotiable certificates of deposit and STAR Ohio. The nonnegotiable certificates of deposit are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2011.

Interest earnings are allocated to Village funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the general fund during 2011 were \$7,039, which includes \$6,920 assigned from other Village funds.

**F. Restricted Assets**

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Village had no restricted assets.

**G. Inventory and Prepaid Items**

The Village reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**H. Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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I. Interfund Receivables/Payables

The Village reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's modified cash basis of accounting.

K. Employer Contributions to Cost-Sharing Pension Plans

The Village recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

L. Long-Term Obligations

The Village's modified cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor capital outlay disbursements are reported at inception. Lease payments are reported when paid.

M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The Village's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted** fund balance category includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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**Committed** fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Village Council. Those committed amounts cannot be used for any other purpose unless the Village Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** fund balance classification are intended to be used by the Village for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Village Council.

**Unassigned** fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Village applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**O. Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

**Note 3 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2011

Fund Balances	General	Recreation Center Construction	Other Governmental Funds	Total Governmental Funds
<u>Restricted for</u>				
Recreation center construction	\$ -	\$ 525,628	\$ -	\$ 525,628
Recreation center	-	-	34,602	34,602
Law enforcement	-	-	35,509	35,509
Street and highway repair	-	-	17,029	17,029
Cemetery	-	-	89,543	89,543
Amulance levy	-	-	141,541	141,541
Sick leave	-	-	136,801	136,801
Endowment	-	-	2,068	2,068
Trust	-	-	593	593
Capital improvements	-	-	585,122	585,122
Total restricted	<u>-</u>	<u>525,628</u>	<u>1,042,808</u>	<u>1,568,436</u>
Unassigned (deficit)	<u>1,574,914</u>	<u>-</u>	<u>-</u>	<u>1,574,914</u>
Total fund balances	<u>\$ 1,574,914</u>	<u>\$ 525,628</u>	<u>\$ 1,042,808</u>	<u>\$ 3,143,350</u>

**Note 4 – Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

**Note 5 – Deposits and Investments**

State statutes classify monies held by the Village into three categories.

Active deposits are public deposits necessary to meet current demands on the Village treasury. Such monies must be maintained either as cash in the Village treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Village has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

1. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
2. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
3. Bonds and other obligations of the State of Ohio or Ohio local governments;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Village, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the Village's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Village or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105% of the deposits being secured.

At December 31, 2011, the carrying amount of the Village's deposits was \$1,753,047 and the Village's bank balance of \$1,853,923 was not exposed to custodial credit risk.

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2011

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**B. Investments**

<u>Investment Type</u>	<u>Fair Value at 12/31/2011</u>	<u>Maturity</u>	<u>Rating</u>
Repurchase agreement	\$ 1,737,130	Daily	A-1 (1)
Investments reported in general fund:			
STAR Ohio	1,037,425	57 (2)	AAAm (1)
Investments reported in other governmental funds:			
STAR Ohio	4,967	57 (2)	AAAm (1)
Investments reported in Sewer Capital Improvement fund:			
STAR Ohio	50,000	57 (2)	AAAm (1)
	<u>\$ 2,829,522</u>		

(1) Standard and Poor  
 (2) Days (Average)

*Custodial Credit Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Village will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the Village must meet a set of prescribed standards and be periodically reviewed. The Village's \$1,737,130 investment in repurchase agreements at December 31, 2011 is to be secured by the specific securities upon which the repurchase agreements are based. The investments in the repurchase agreements are held by the counterparty's trust department or agent and not in the Village's name.

*Interest Rate Risk* - Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Village's investment policy addresses interest rate risk by requiring that the Village's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

*Credit Risk* - STAR Ohio, Federal Farm Credit Bank and Federal Home Loan Bank carries a rating of AAAm and A-1, respectively, by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Village has no policy that addresses credit risk.

*Concentration of Credit Risk* - The Village places no limit on the amount it may invest in any one issuer. The Village's 2011 investment (repurchase agreement) in Federal Farm Credit Bank and Federal Home Loan Bank represents 11% and 89%, respectively.

**Note 6 – Income Taxes**

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village's Income Tax Department. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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**Note 7 – Property Taxes**

Property taxes include amounts levied against all real property and public utility property located in the Village. Real property tax receipts received in 2011 represent the collection of 2010 taxes. Real property taxes received in 2010 were levied after October 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2011 represent the collection of 2009 taxes, respectively. Public utility real and tangible personal property taxes received in 2010 became a lien on December 31, 2008, were levied after October 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The full tax rate for all Village operations for the year ended December 31, 2011 and 2010, was \$6.85 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2011 and 2010 property tax receipts were based are as follows:

	<u>2011</u>	<u>2010</u>
Real property		
Residential and agricultural	\$ 44,089,970	\$ 44,498,330
Other	38,877,180	38,351,880
Public utility	<u>1,666,680</u>	<u>1,643,590</u>
Total assessed value	<u>\$ 84,633,830</u>	<u>\$ 84,493,800</u>

**Note 8 – Risk Management**

The Village of Middlefield has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Public Officials Liability
- Law Enforcement Liability

Settled Claims have not exceeded this commercial coverage in any of the last three years. There have been no significant reductions in insurance coverage from last year.

All employees of the Village are covered by a blanket bond, while certain individuals in policy making roles are covered by a separate, higher limit bond coverage.

The Village pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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**Note 9 – Defined Benefit Pension Plans**

**A. Ohio Public Employees Retirement System**

The Village participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. 1.) The Traditional Pension Plan (TP) - a cost-sharing, multiple-employer defined benefit pension plan. 2.) The Member-Directed Plan (MD) - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Members accumulate retirement assets equal to the value of the member and (vested) employer contributions, plus any investment earnings thereon. 3.) The Combined Plan (CP) - a cost-sharing, multiple-employer defined benefit pension plan. Employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the MD.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Member and employer contributions rates were consistent across all three plans (TP, MD and CP). For the year ended December 31, 2011, Village employees were required to contribute 10% of their annual covered salary. The Village's contribution rate for 2011 was 14%. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Village's required contributions for pension obligations to the traditional plan for the years ended December 31, 2011, 2010, 2009 and 2008 were \$91,534, \$88,866 and \$68,726, respectively. The full amount has been contributed for 2011, 2010 and 2009.

**B. Ohio Police and Fire Pension Fund**

The Village contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10% of their annual covered salary to fund pension obligations while the Village is required to contribute 19.5% for police officers, of which 12.75% was used to fund pension plans. Contributions are authorized by State statute. The Village's contributions to the Fund for the years ended December 31, 2011, 2010 and 2009 were \$71,419, \$69,706 and \$47,169, respectively, equal to the required contributions for each year. The full amount has been contributed for 2011, 2010, and 2009.

**Note 10 - Postemployment Benefits**

**A. Ohio Public Employees Retirement System**

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage, commonly referred to OPEB (other postemployment benefits). OPERS administers three separate pension plans, the Traditional Pension Plan (TP), the Member-Directed Plan (MD) and the Combined Plan (CP), all of which are described in Note 9.

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age and service retirees under the traditional pension and combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code provides statutory authority requiring employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, the Village contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post Employment Health Care plan was established under, and is administered in accordance with, Internal Receipt Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of the post employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4% during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar year 2011. The portion of employer contributions allocated to health care for the calendar year beginning January 1, 2012 remained the same, but they are subject to change based on Board action. The OPERS Board of Trustees is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Actual employer contributions which were used to fund postemployment benefits for the years ended December 31, 2011, 2010 and 2009 were \$50,852, \$49,370 and \$68,726, respectively. The full amount has been contributed for 2011, 2010 and 2009. The actual contribution and the actuarially required contribution amounts are the same.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1, of each year from 2006 to 2008. Rates for law and public safety employees increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The Village of Middlefield contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2011

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The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% of covered payroll for police employers. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Receipt Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2010 (latest information available), the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's total contributions to OP&F for police healthcare for the years ending December 31, 2011, 2010 and 2009, were \$37,810, \$36,903 and \$24,972, respectively. The full amount has been contributed for 2011, 2010 and 2009.

**Note 11 – Debt**

The Village's long-term debt activity for the years ended December 31, 2011 were as follows:

	Balance at <u>1/1/2011</u>	<u>Increase</u>	<u>Decrease</u>	Balance at <u>12/31/2011</u>	Due within <u>one year</u>
O.P.W.C. Loans - 0%	\$ 575,712	\$ -	\$ 135,199	\$ 440,513	\$ 53,174
O.W.D.A. Loan #4463 - 0%	10,090,662	-	600,470	9,490,192	600,470
O.W.D.A. Loan #4756 - 2.75%	4,576,076	-	205,459	4,370,617	209,706
Capitalized Interest	<u>64,844</u>	<u>-</u>	<u>-</u>	<u>64,844</u>	<u>-</u>
	<u>\$ 15,307,294</u>	<u>\$ -</u>	<u>\$ 941,128</u>	<u>\$ 14,366,166</u>	<u>\$ 863,350</u>

The Ohio Public Works Commission Loans were used for improvements to the Village's water treatment and sewer treatment systems. The loans will be paid from user charges.

The Ohio Water Development Authority loans were used for the Village's water and sewer expansion.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2011 are as follows:

**Village of Middlefield**  
 Geauga County, Ohio  
 Notes to the Financial Statements  
 For the Year Ended December 31, 2011

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Year Ending December 31:

2012	\$	53,174
2013		106,346
2014		106,346
2015		106,346
2016		8,035
2017-2021		40,177
2022-2024		<u>20,089</u>
 Total	 \$	 <u>440,513</u>

Final schedule of OWDA loans are not available until loans are fully disbursed or closed with the OEPA Project Coordinator.

**Note 12 - Interfund Transactions**

The following is a reconciliation of the Village's transfers for 2011:

2011		
Fund	Transfers In	Transfers Out
General	\$ -	\$ 174,500
Police levy	-	15,000
Equipment replacement	60,000	-
Recreation	80,000	-
Street construction, maintenance and repair	10,000	-
State highway	6,000	-
Cemetery	18,000	-
Sidewalks	20,000	-
Sick leave	11,500	-
Subtotal Nonmajor Governmental Funds	<u>205,500</u>	<u>15,000</u>
 Sewer capital improvements	 2,000	 -
Water revenue	-	15,500
Sewer revenue	-	2,500
Total Enterprise Funds	<u>2,000</u>	<u>18,000</u>
Total	<u>\$ 207,500</u>	<u>\$ 207,500</u>

Transfers are made from the general fund to subsidize operations of other funds. Transfers are also made from other funds to move money for the payment of debt and capital disbursements. Transfers were in accordance with budgetary authorizations and Ohio Revised Code provisions.

***Village of Middlefield***  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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**Note 13 – Contingent Liabilities**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of disbursements which may be disallowed, by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

The Village may be a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village Solicitor, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

**Note 14 – Jointly Governed Organization**

The Village is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 126 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The Village of Middlefield did not contribute to NOPEC during 2011. Financial information can be obtained by contacting Joseph Migliorini, Board Chairman, and 31360 Solon Road, Suite 33 Solon, Ohio 44139 or at the website [www.nopecinfo.org](http://www.nopecinfo.org).

**Note 15 – Change in Accounting Principle and Restatement of Net Assets/Fund Equity**

For 2011, the Village implemented Governmental Accounting Standard Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of GASB Statement No. 54 had no effect on fund balances for the governmental funds of the Village.

Fund balances were restated at December 31, 2010 to properly account for the activity in the Village's Income Tax Fund, as follows:

**Village of Middlefield**  
Geauga County, Ohio  
Notes to the Financial Statements  
For the Year Ended December 31, 2011

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	General	Income Tax	Total
Fund Balance at December 31, 2010	\$106,132	\$1,611,403	\$1,717,535
Adjustment for Change in Fund Structure	1,611,403	(1,611,403)	0
Adjusted Fund Balance at December 31, 2010	<u>\$1,717,535</u>	<u>\$0</u>	<u>\$1,717,535</u>



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Middlefield  
Geauga County  
14860 North State Avenue  
P.O. Box 1019  
Middlefield, Ohio 44062

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Middlefield, Geauga County, (the Village) as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements and have issued our report thereon dated December 24, 2013, wherein we noted the Village uses a special purpose framework other than generally accepted accounting principles. We also noted the Village adopted Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* for the year ended December 31, 2011.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2012-001 described in the accompanying schedule of findings to be a material weakness.

***Compliance and Other Matters***

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Entity's Response to Findings***

The Village's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Village's response and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

December 24, 2013

**VILLAGE OF MIDDLEFIELD  
GEAUGA COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2012 AND 2011**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
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**FINDING NUMBER 2012-001**

**Financial Reporting – Material Weakness**

Sound financial reporting is the responsibility of Village management and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.

During our testing of cash for 2012 and 2011, we noted \$90,000 in the Village's Agency Fund cash balance for an investment account that had been closed out in 2008 and the funds expended, but never posted at that time. Therefore, net position of the Village's Agency Fund was overstated by \$90,000 at December 31, 2012 and 2011. A subsequent adjustment was made to the Village's financial statements and accounting system for 2012 and 2011.

During our testing, we also noted the Village's Income Tax Special Revenue Fund with fund balances of \$770,471 and \$1,375,223, Transfers Out of \$1,483,000 and \$1,158,000, and Debt Payments totaling \$987,839 and \$1,037,006 at December 31, 2012 and December 31, 2011, respectively, that should have been classified as General Fund for 2012 and 2011. The Village made this adjustment to the financial statements.

The lack of controls over the posting of financial transactions and financial reporting can result in errors and irregularities that may go undetected and decreases the reliability of financial data throughout each year.

We recommend the Village take appropriate measures to ensure that all financial reports and accounting system cash balances reflected are in agreement with and depict the accurate financial position of the Village.

**Official's Response:** As of December 31, 2008, the previous Fiscal Officer did not maintain effective internal control over financial reporting. This account was opened July 13, 2006 and matured on July 13, 2007. Bank statements were not received by the Village and the account was closed on July 14, 2008. Audits were conducted by the same independent private accounting firm for 2007 through 2010. As a result of this recommendation, the Fiscal Officer will increase the end-of-year review to ensure that all financial reports and accounting system cash balances reflected are in agreement with and depict the accurate financial position of the Village. The Village's Income Tax Fund has been used to transfer monies to other funds and pay on debt obligations. This has been the standard practice of the Village. No accounting system adjustment is needed. This will be an entry done on the financial statements. The Fiscal Officer will ensure comprehensive reviews of the prepared financial statements are correctly reported.

**VILLAGE OF MIDDLEFIELD  
GEAUGA COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2012 AND 2011**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b>
2010-01	Miss-posting of OWDA Payments	Yes	



# Dave Yost • Auditor of State

**VILLAGE OF MIDDLEFIELD**

**GEAUGA COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JANUARY 7, 2014**